

## 21.0 Cumulative Impacts

### 21.1. Introduction

The Long Bridge Project would result in direct and indirect effects to a range of resources, as described in prior sections. These effects can be beneficial or adverse. Some of the Long Bridge Project's impacts, whether minor or major, when combined with the effects of other past, present, or reasonably foreseeable future actions, may result in substantive effects to environmental or social (human) resources. These combined impacts are referred to as **cumulative impacts**.

Because this section evaluates the cumulative impacts for multiple resources, the structure of this chapter differs somewhat from the previous chapters that focused on impacts on a single resource category. Rather than documenting the affected environment, this chapter provides an overview of the resources evaluated, the geographic time span considered, and the past, present, and future actions included in the cumulative analysis (see **Section 21.2.2, Methodology**). This chapter discusses permanent or long-term cumulative effects for each relevant resource and then summarizes temporary cumulative effects by the category of cumulative action. **Chapter 24, Section 4(f) Evaluation**, shares a similar divergence from the standard chapter structure.

### 21.2. Regulatory Context and Methodology

This section describes the most pertinent regulatory context for evaluating cumulative impacts, and summarizes the methodology used to evaluate those impacts. **Appendix D1, Methodology Report**, provides the complete list of laws, regulations, and other guidance considered, and a full description of the analysis methodology followed for these resources.

#### 21.2.1. Regulatory Context

The analysis provided in this chapter evaluates cumulative direct and indirect changes to the environment consistent with Council on Environmental Quality and other agency guidance documents:

- Considering Cumulative Effects Under the National Environmental Policy Act (NEPA)<sup>1</sup>
- Guidance on the Consideration of Past Actions in Cumulative Effects Analysis<sup>2</sup>
- Secondary and Cumulative Impact Assessment in the Highway Project Development Process<sup>3</sup>

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<sup>1</sup> Council on Environmental Quality Executive Office of the President. 1997. *Considering Cumulative Effects Under the National Environmental Policy Act*. Accessed from [https://energy.gov/sites/prod/files/nepapub/nepa\\_documents/RedDont/G-CEQ-ConsidCumulEffects.pdf](https://energy.gov/sites/prod/files/nepapub/nepa_documents/RedDont/G-CEQ-ConsidCumulEffects.pdf). Accessed August 2, 2017.

<sup>2</sup> Council on Environmental Quality Executive Office of the President. 2005. *Guidance on the Consideration of Past Actions in Cumulative Effects Analysis*. Accessed from [https://energy.gov/sites/prod/files/nepapub/nepa\\_documents/RedDont/G-CEQ-PastActsCumulEffects.pdf](https://energy.gov/sites/prod/files/nepapub/nepa_documents/RedDont/G-CEQ-PastActsCumulEffects.pdf). Accessed August 2, 2017.

<sup>3</sup> Federal Highway Administration. 1992. *Secondary and Cumulative Impact Assessment in the Highway Project Development Process*. Position Paper. Accessed from [https://www.environment.fhwa.dot.gov/guidebook/content/Secondary\\_Cumulative\\_Impact\\_Assessmt.asp](https://www.environment.fhwa.dot.gov/guidebook/content/Secondary_Cumulative_Impact_Assessmt.asp). Accessed June 7, 2017.

- 27 • Interim Guidance: Questions and Answers Regarding Indirect and Cumulative Impact  
28 Considerations in the NEPA Process<sup>4</sup>
- 29 • National Cooperative Highway Research Program (NCHRP) 25-25 Task 11: Indirect and  
30 Cumulative Impact Analysis<sup>5</sup>
- 31 • NCHRP Report 423A: Land Use Impacts of Transportation: A Guidebook<sup>6</sup>

## 32 **21.2.2. Methodology**

### 33 **21.2.2.1. Resources Evaluated**

34 For each resource area, the analysis summarizes impacts of other past, present, and reasonably  
35 foreseeable future projects without the Long Bridge Project and assesses the cumulative impacts  
36 including the Long Bridge Project. The analysis considers how impacts in one category (for example,  
37 traffic changes) might affect other categories (for example, air quality). Some resources would have  
38 negligible impacts from any of the Long Bridge Project alternatives, while most resources would have  
39 minor or moderate impacts.

### 40 **21.2.2.2. Geographic Area and Time Span**

41 The cumulative impacts analysis defines a time frame and geographic range for the evaluation, and  
42 accounts for changes from other projects within this time frame that contribute to cumulative effects on  
43 the resources. For most resources, the analysis evaluates prior changes for the period from 2007 to  
44 2017. This period captures the end of the previous development boom and the post-recession  
45 development in the area. The analysis does not assess the cumulative impact of past actions on an  
46 individual basis but considers the aggregate effects of relevant past actions.<sup>7</sup> For each resource, the  
47 analysis considers future impacts in the time frame of the Planning Year (2040). Spatial boundaries for  
48 the analysis vary by resource, according to the specific characteristics of the resource, regulatory  
49 jurisdictions, and the availability of meaningful data.

50 For each resource, the analysis considered past changes to the selected resources that resulted from  
51 development trends or major projects within the Local Study Area defined for each resource area. These  
52 resource-specific Study Areas may differ from each other based on resource-specific concerns. The  
53 analysis based assumptions about future changes to the selected resources on historic or recent trends,  
54 or specific projects, including all reasonably foreseeable projects (those projects that are undergoing or  
55 have completed major environmental permitting actions or NEPA reviews) and projects programmed for  
56 construction.

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<sup>4</sup> Federal Highway Administration. 2003. *Questions and Answers Regarding the Consideration of Indirect and Cumulative Impacts in the NEPA Process*. Accessed from <https://www.environment.fhwa.dot.gov/guidebook/qaimpact.asp>. Accessed June 7, 2017.

<sup>5</sup> Transportation Research Board. 2006. *NCHRP 25-25 Task 11: Indirect and Cumulative Impact Analysis*. Accessed from [http://onlinepubs.trb.org/onlinepubs/archive/NotesDocs/25-25\(11\)\\_FR.pdf](http://onlinepubs.trb.org/onlinepubs/archive/NotesDocs/25-25(11)_FR.pdf). Accessed August 8, 2017.

<sup>6</sup> Transportation Research Board. 1999. *NCHRP Report 423A: Land Use Impacts of Transportation: A Guidebook*.

<sup>7</sup> Transportation Research Board. 2006. *NCHRP 25-25 Task 11: Indirect and Cumulative Impact Analysis*. Accessed from [http://onlinepubs.trb.org/onlinepubs/archive/NotesDocs/25-25\(11\)\\_FR.pdf](http://onlinepubs.trb.org/onlinepubs/archive/NotesDocs/25-25(11)_FR.pdf). Accessed August 8, 2017.

57 The projects that may or have affected the same resources affected by the Long Bridge Project belong to  
58 three categories: transportation, private development, and park planning and development. **Figure 21-1**  
59 shows the resource-specific Local Study Areas used to identify these projects. **Section 21.2.3, Past,**  
60 **Present, and Reasonably Foreseeable Actions**, briefly describes each of these projects. The Local Study  
61 Areas are:

- 62 • Transportation (see **Chapter 9, Transportation and Navigation**) within 0.25 miles of the Long  
63 Bridge Corridor
- 64 • Private Development Projects (see **Chapter 12, Land Use and Property**) within 0.5 miles of the  
65 Long Bridge Corridor
- 66 • Parks (see **Chapter 16, Recreation and Parks**) within 0.25 miles of the Long Bridge Corridor

67 The cumulative impacts analysis did not identify a Regional Study Area because cumulative effects are  
68 focused on those areas where the impacts of the Long Bridge Project overlap with impacts of other past,  
69 present, and reasonably foreseeable future projects, and these impacts are captured within the Local  
70 Study Area.

71 Because most of the reasonably foreseeable projects identified as part of the cumulative scenario are in  
72 early planning stages and are at the conceptual design stage, effects to environmental resources have  
73 largely not been quantified. The cumulative impacts analysis therefore assessed the impacts of these  
74 projects qualitatively based on the presumed level of impact. If impacts have been identified in a NEPA  
75 document, the impact assessment that included that information was incorporated.

### 76 **21.2.3. Past, Present, and Reasonably Foreseeable Actions**

77 The analysis of cumulative impacts includes projects within the relevant Study Areas that are in the past,  
78 are currently under construction, or are reasonably foreseeable—in other words, projects that are  
79 planned or programmed for construction within the time frame of this analysis or which are likely to  
80 occur. In addition, the cumulative analysis considered projects with the potential for cumulative  
81 environmental effects with the Long Bridge Project.

#### 82 **21.2.3.1. Transportation and Infrastructure Projects**

83 The cumulative scenario includes the existing transportation network, plus all proposed transportation  
84 and infrastructure projects by the planning year of 2040 within the transportation Local Study Area (0.25  
85 miles of the existing Long Bridge Corridor). **Section 3.2.1, No Action Alternative**, describes these  
86 projects in detail (see **Table 21-1**).

87 **Figure 21-1** | Local Study Areas Used to Identify Cumulative Actions



88

89 **Table 21-1** | Transportation Projects Included in the No Action Alternative

Project	Location	Description	Year Complete	Reference
<b>RAILROAD PROJECTS</b>				
<b>Fourth Track from AF to RO Interlocking<sup>1</sup></b>	Arlington and Alexandria, VA	Add fourth track from AF to RO Interlocking, with associated improvements to RO Interlocking, as part of corridor-wide upgrades to support higher operating speeds.	2025	Washington, DC to Richmond Southeast High Speed Rail (DC2RVA) Final Environmental Impact Statement (FEIS) and Record of Decision (ROD)
<b>Virginia Railway Express (VRE) L'Enfant Station Improvements</b>	VRE L'Enfant Station (DC)	Create an island platform and allow for simultaneous boarding of two tracks at L'Enfant Station, and extend and widen platform to accommodate eight-car trains and a future fourth track.	2024	VRE Capital Improvement Plan (CIP)
<b>L'Enfant North and South Storage Tracks</b>	VRE L'Enfant Station (DC)	Convert existing side tracks at VRE L'Enfant Station to storage tracks while permanent Midday Storage Facility is under construction.	2019	VRE CIP
<b>Fourth Track LE to Virginia (VA) Interlocking</b>	12th Street Expressway to 3rd Street SW (DC)	Provide additional main track between VA and LE Interlocking in DC.	2023	VRE CIP
<b>Virginia Avenue Tunnel<sup>2</sup></b>	Under Virginia Avenue between 2nd Street SE and 11th Street SE (DC)	Replace existing tunnel with two new tunnels to accommodate double-stack intermodal freight trains.	2018	Virginia Avenue Tunnel FEIS and ROD
<b>ROADWAY PROJECTS</b>				
<b>Boundary Channel Drive Interchange</b>	Boundary Channel Drive/I-395 Interchange in Arlington, VA	Redesign and reconstruction of Long Bridge Park Drive interchange with I-395 and Boundary Channel Drive to increase safety and better accommodate multimodal transportation.	2021	Arlington County CIP
<p><sup>1</sup> "AF" and "RO" are the proper names of the interlockings. They are not acronyms.</p> <p><sup>2</sup> The Virginia Avenue Tunnel is not within the Local Study Area, but directly relates to the operations and infrastructure of the corridor and therefore was included as part of the No Action Alternative Infrastructure.</p>				

91 In addition to the transportation projects listed in **Table 21-1**, the cumulative impacts analysis includes  
 92 the following projects that lie just outside the 0.25-mile Local Study Area:

- 93 • The **Washington, DC Optimization of Airspace and Procedures in the Metroplex (DC OAPM)**  
 94 project involved implementing optimized air traffic control procedures that standardize aircraft  
 95 routing to and from airports in the Washington Metropolitan Region, including Ronald Reagan  
 96 Washington National Airport.<sup>8</sup> Planes traveling to and from the airport cross the Local Study  
 97 Area and contribute to cumulative impacts on soundscapes.
- 98 • The **Potomac River Tunnel** project will include construction of a tunnel and supporting  
 99 infrastructure to provide control for seven combined sewage overflow (CSO) outfalls along the  
 100 Potomac River. With this project, instead of being discharged directly to the river, the captured  
 101 combined sewage would be stored and conveyed to a treatment facility.<sup>9</sup>
- 102 • The **Potomac Yard Metrorail Station** project will construct a new Metrorail station at Potomac  
 103 Yard, including tracks, a new platform, and pedestrian bridges. This project is located just south  
 104 of the Local Study Area in Alexandria and will have visual and property impacts to the George  
 105 Washington Memorial Parkway (GWMP).<sup>10</sup>
- 106 • The **VRE Crystal City Station Improvements** project will construct a longer platform at the VRE  
 107 Crystal City station, to be served by two tracks (currently the station is served by a single track).  
 108 If construction of this project were to occur concurrently with the Long Bridge Project,  
 109 coordination would be required.<sup>11</sup>

### 110 21.2.3.2. Private Development Projects

111 Due to the rapidly evolving nature of land use within the Local Study Area, assessing potential land use  
 112 impacts requires a baseline understanding of anticipated land use changes by the Long Bridge Project’s  
 113 2040 opening date. The analysis based assumptions about future land use on local planning guidance in  
 114 the District and Arlington County, as well as ongoing and future development projects currently under  
 115 construction or in the planning stages. **Figure 12-4 in Chapter 12, Land Use and Property**, and **Appendix**  
 116 **D2, Affected Environment Report**, show planned future land use in Arlington County and the District.

117 **Table 21-2** summarizes 16 recently completed and reasonably foreseeable development projects within  
 118 the Study Area for land use as of October 2018. Several projects are in early planning stages and the  
 119 exact land use and size of the development is still to be determined. This table is not an exhaustive list  
 120 of private development taking place within the Local Study Area for land use (0.5 miles of the existing  
 121 Long Bridge Corridor); however, it provides context for the large-scale redevelopment taking place as  
 122 part of the cumulative scenario for the Long Bridge Project.

<sup>8</sup> Federal Aviation Administration. 2013. *Draft Environmental Assessment for Washington, D.C. Optimization of Airspace and Procedures in the Metroplex*. Accessed from [http://www.metroplexenvironmental.com/dc\\_metroplex/dc\\_docs.html](http://www.metroplexenvironmental.com/dc_metroplex/dc_docs.html). Accessed October 24, 2018.

<sup>9</sup> National Park Service. 2018. *DC Clean Rivers Project, Potomac River Tunnel Environmental Assessment*. Accessed from <https://parkplanning.nps.gov/documentsList.cfm?projectID=50548>. Accessed May 15, 2019.

<sup>10</sup> City of Alexandria. 2019. *Potomac Yard Metrorail Station Project*. Website. Accessed from <https://www.alexandriava.gov/PotomacYardMetro>. Accessed July 23, 2019.

<sup>11</sup> Virginia Railway Express. 2018. *Crystal City Station Improvements*. Website. Accessed from <https://www.vre.org/development/station-improvements/crystal-city-station-improvements/>. Accessed July 23, 2019.

123 **Table 21-2** | Reasonably Foreseeable Development Projects in Local Study Area

Project Name	Location	Project Status	Land Use/Size
<b>1770 Crystal Drive Expansion</b>	Arlington County	Planning	Office: 11,642 square feet (sf)
<b>The Altaire</b>	Arlington County	In Construction	Residential: 453 units
<b>Boeing Site (Phase II)</b>	Arlington County	Planning	Office: 131,338 sf
<b>Potomac Yard – Land Bay C (National Gateway 3-4-5-6)</b>	Arlington County	Planning	Office: 1,064,298 sf Retail: 4,1325 sf
<b>Amazon’s HQ2</b>	Arlington County	Planning	TBD
<b>Waterfront Station West/East Residential Towers</b>	Washington, DC	Completed 2014	Residential: 424 units
<b>400 E Street SW (Parcel 69)</b>	Washington, DC	Completed 2015	Retail: 1,200 sf Hotel: 143,800 sf Municipal: 17,750 sf
<b>450 6th Street SW (Old Engine Co 13)</b>	Washington, DC	In Construction	Retail: 13,000 sf Residential: 160 units Hotel: 95,000 sf
<b>The Wharf (SW Waterfront) Phase I</b>	Washington, DC	Completed 2015	Office: 465,000 sf Retail: 205,000 sf Residential: 841 units Hotel: 441,500 sf Municipal: 140,000 sf
<b>The Wharf (SW Waterfront) Phase II</b>	Washington, DC	Planning	Office: 531,590 sf Retail: 88, 613 sf Residential: 486,502 sf Hotel: 82,516 sf
<b>Waterfront Station – Eliot on 4th</b>	Washington, DC	In Construction	Retail: 5,000 sf Residential: 365 units
<b>Waterfront Station II</b>	Washington, DC	Planning	Retail: 30,000 sf Residential: 443 sf
<b>500 L’Enfant Plaza</b>	Washington, DC	In Construction	Office and Conference Center: 20,000 sf Green space: 70,000 sf
<b>The Portals Residential Tower (Portals V)</b>	Washington, DC	In Construction	Residential: 373 units
<b>Riverside Baptist Church Redevelopment</b>	Washington, DC	Planning	Retail: 9,100 sf Residential: 170 units Church space: TBD
<b>Spy Museum at L’Enfant Plaza Complex</b>	Washington, DC	In Construction	Museum space: 140,000 sf

*Sources: DC Office of Planning, the DC Department of Consumer and Regulatory Affairs, the DC Office of Zoning, the DC Zoning Commission, the DC Board of Zoning Adjustment, the DC Office of the Deputy Mayor for Planning and Economic Development, the Southwest Business Improvement District, Arlington County, and the local Advisory Neighborhood Commissions*

124 In November 2018, Amazon announced they had selected National Landing in Arlington as the site of  
125 one of its new East Coast headquarters.<sup>12</sup> The headquarters will eventually bring more than 25,000 jobs

<sup>12</sup> Arlington County. “Northern Virginia’s National Landing Selected for Major New Amazon Headquarters.” November 13, 2018. Accessed from <https://www.arlingtoneconomicdevelopment.com/resources/news/news-releases/northern-virginias-national-landing-selected-for-major-new-amazon-headquarters/>. Accessed December 20, 2018.

126 to Crystal City and Pentagon City. The new headquarters will not change future land use plans in the  
127 Local Study Area. As stated in the proposal for the new headquarters, “all buildings, existing or  
128 proposed, are fully master plan approved, with all zoning in place.”<sup>13</sup>

129 Projects taking place in a heavily developed urban environment are typically redevelopment of  
130 previously disturbed sites. Therefore, the analysis of cumulative impacts below presumes the following:

- 131 • These developments would not cause any noticeable increase in impervious surface,
- 132 • They would take place in a way consistent with existing plans, and
- 133 • They would not cause any other substantial impacts on natural and cultural resources beyond  
134 those described in the sections below.

### 135 **21.2.3.3. Park Planning and Development**

136 Park lands of various ownership comprise a substantial portion of the land surrounding the Long Bridge  
137 Corridor. Several park projects have the potential to contribute impacts to the cumulative scenario. The  
138 sections below describe these past, present, and reasonably foreseeable future actions related to park  
139 planning and development that are located both in Arlington County and the District.

#### 140 **Long Bridge Park Development**

141 Long Bridge Park, located on the north end of Crystal City in Arlington County, consists of 30 acres of  
142 recreation and open space. Arlington County completed Phase I in 2011, which included environmental  
143 remediation, utilities installation, and construction of three full-sized athletic fields, the first section of  
144 the Esplanade, picnic groves, rain gardens, and walkways. Phase II, currently underway, will include  
145 construction of the 120,420-square-foot aquatics and fitness center. This phase will also include the  
146 development of another 10.5 acres of park land, including the extension of the Esplanade, rain gardens,  
147 public gathering areas, parking, and support spaces.

#### 148 **Dwight D. Eisenhower Memorial**

149 The Dwight D. Eisenhower Memorial is under construction along Independence Avenue SW at its  
150 intersection with Maryland Avenue SW. Designed by renowned architect Frank Gehry, this memorial will  
151 be a 4-acre urban park off the National Mall. The memorial is anticipated to be completed and dedicated  
152 in 2020.

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<sup>13</sup> *Innovation Lives Here: Northern Virginia Amazon HQ2 Submission*, p. 208. 2017. Accessed from <https://hqnova.com/downloads.html>. Accessed December 20, 2018.



153 **Benjamin Banneker Park Connection**

154 In 2017, the National Park Service (NPS), in cooperation with the National Capital Planning Commission  
155 (NCPC), and in collaboration with the District and Hoffman-Madison Waterfront, constructed a  
156 connection at Benjamin Banneker Park that includes a stairway and Architectural Barriers Act  
157 Accessibility Standard (ABAAS)-compliant ramp to provide universal accessibility between 10th Street  
158 SW and Maine Avenue SW, along the Southwest Waterfront.

159 **NPS National Capital Region Campus Renovation Project and Park Police District 1 Substation**

160 NPS is undertaking a project to renovate the existing National Capital Region (NCR) buildings and  
161 construct a new U.S. Park Police (USPP) building on the NCR campus within East Potomac Park. This  
162 project will include renovating the existing NCR building, which will be reused as a shared building for  
163 both NCR and USPP. The existing temporary trailers will be removed. The existing USPP building will be  
164 renovated and reused for the National Mall and Memorial Parks (NAMA) headquarters. A new 13,000-  
165 square-foot facility for the USPP District 1 police station will be constructed within the footprint of the  
166 existing surface parking area, which will be reconfigured to include secure parking for police cruisers.  
167 Construction for the NCR campus renovation has not yet started, but the USPP District 1 police station is  
168 currently under construction.

169 **Arlington County and Vicinity Boathouse**

170 NPS is undertaking a project to create a public rowing and paddling facility along the Virginia shoreline  
171 of the Potomac River. Part of this project would include a soft launch point for paddlecraft at Roaches  
172 Run. A short, floating dock would be installed and existing riprap would be removed. An existing road  
173 would be used for pedestrian access and would connect to an existing parking area to minimize  
174 disturbance.

175 **21.3. Permanent or Long-Term Effects**

176 The following sections define the impacts of other past, present, and reasonably foreseeable future  
177 actions and describe the contribution of the Long Bridge Project to the overall permanent cumulative  
178 effect. If the Long Bridge Project does not have the potential to have a direct or indirect impact on a  
179 resource, the potential for cumulative impacts on that resource does not exist.

180 For both Action Alternatives, there would be no cumulative impact for the following resources areas (for  
181 more detail, see **Appendix D3, Environmental Consequences**):

- 182 • **Environmental Justice:** Minority or low-income persons would not disproportionately bear the  
183 environmental impacts of Action Alternative A or B, nor would the Action Alternatives  
184 disproportionately affect facilities or service of importance to such persons. Completion of  
185 Action Alternative A and Action Alternative B would not displace any persons. Therefore, there  
186 would be no cumulative impact associated with Environmental Justice.
- 187 • **Recreation and Parks:** Neither Action Alternative would result in permanent impacts on most of  
188 the park and recreation resources within the Local Study Area, as discussed in **Chapter 16,**  
189 **Recreation and Parks.** Therefore, there would be no permanent cumulative impacts on those

190 resources. The following cumulative impact analyses are for the four park resources on which  
 191 the Action Alternatives would result in permanent impacts:

- 192 ○ **Long Bridge Park:** Action Alternatives A and B would result in negligible adverse impacts  
 193 on Long Bridge Park due to the widened railroad right of way. However, the affected  
 194 area is a wooded area unused by the public. The Long Bridge Park Development project  
 195 footprint would not overlap with the Action Alternatives footprint and would not impact  
 196 the same park and recreation resources. Therefore, there would be no cumulative  
 197 impacts on Long Bridge Park.
- 198 ○ **George Washington Memorial Parkway (GWMP):** Action Alternatives A and B would  
 199 both result in moderate direct adverse impacts to the GWMP. The Potomac Yard  
 200 Metrorail Station Project, approximately 2.8 miles to the south, would also impact a  
 201 portion of the GWMP. However, given the relatively small area impacted by each  
 202 project and the distance between them, there would be no cumulative impacts on the  
 203 GWMP. Additional discussion of the cumulative impacts to the visual and cultural  
 204 resource of the GWMP is below.
- 205 ○ **Mount Vernon Trail (MVT):** No other past, present, or reasonably foreseeable actions  
 206 were identified that would result in impacts on the MVT. Therefore, there would be no  
 207 cumulative impacts on MVT.
- 208 ○ **East Potomac Park:** Although the NPS National Capital Region Campus Renovation is  
 209 taking place within East Potomac Park, its footprint is confined to the existing campus  
 210 and surface parking areas and does not overlap with any recreational resources. No  
 211 other past, present, or reasonably foreseeable actions were identified that would result  
 212 in impacts on the same elements of East Potomac Park that would be affected by the  
 213 Long Bridge Project. Therefore, there would be no cumulative impacts on East Potomac  
 214 Park.

215 The majority of other past, present, and reasonably foreseeable future actions would take place within  
 216 portions of the Study Area that are already highly developed. For both Action Alternatives, the  
 217 cumulative impact would be negligible to minor for the following resources areas (for more detail, see  
 218 **Appendix D3, Environmental Consequences**):

- 219 ● **Natural Ecological Systems and Endangered Species:** Some limited vegetation removal may  
 220 take place for modified footprints or new development. Given the already developed nature of  
 221 the Local Study Area, the cumulative impacts would not affect the function or integrity of  
 222 wildlife habitat, resulting in a minor impact.
- 223 ● **Water Resources and Water Quality:** Most other past, present, and reasonably foreseeable  
 224 future actions would take place within the already developed portion of the Local Study Area,  
 225 and therefore would not affect wetlands and waters of the United States. The Potomac River  
 226 Tunnel project would result in long-term beneficial impacts on water quality of the Potomac  
 227 River. Projects would adhere to local and state regulations related to construction in floodplains  
 228 and Chesapeake Bay Preservation Areas. Therefore, these projects would not cause cumulative  
 229 impacts to these resources. These projects would add impervious surface. However, outside of  
 230 parklands, the existing ground cover consists of substantial amounts of impervious surface. As a

231 result, other actions would have negligible long-term adverse impacts on groundwater quantity  
 232 through the reduction in groundwater recharge. If designed in accordance with the District  
 233 Department of Energy and Environment *Stormwater Management Guidebook* or the Arlington  
 234 County *Stormwater Manual*,<sup>14</sup> best management practices (BMPs) would provide the prescribed  
 235 recharge volume to mitigate any long-term adverse impacts to groundwater quantity. Similarly,  
 236 overland surface water quality would be maintained through implementation of BMPs.  
 237 Therefore, the cumulative impacts would not affect the function or integrity of water resources  
 238 or water quality, resulting in a minor impact.

239 • **Geologic Resources:** Other past, present, and reasonably foreseeable future projects may  
 240 require some earthwork and foundation installation. When combined with the earthwork and  
 241 foundations required for the new structures as well as due to the potential soil loss following  
 242 construction, the cumulative impacts would not affect the function or integrity of geologic  
 243 resources, resulting in a minor impact.

244 • **Solid Waste and Hazardous Materials:** Other past, present, and reasonably foreseeable future  
 245 actions have the potential to generate solid waste during construction and long-term operation,  
 246 and railroad developments are likely to require disposal of potentially contaminated soils. The  
 247 Long Bridge Park development had a beneficial impact on hazardous materials due to the  
 248 associated remediation of the brownfield site on which it is located. Overall, the permanent  
 249 impacts of Action Alternatives A and B when combined with these projects would not affect the  
 250 function or integrity of the resource, resulting in a minor cumulative impact on waste disposal  
 251 and hazardous materials.

252 • **Air Quality and Greenhouse Gases (GHG):** Other past, present, and reasonably foreseeable  
 253 future actions have the potential to increase pollutant and GHG emissions. Combined with the  
 254 minor impacts to air quality and GHG emissions from Action Alternatives A and B, these impacts  
 255 would not change the integrity of the resource. Therefore, the cumulative impacts would be  
 256 minor.

257 • **Energy:** The combined effect of increased energy demand of the Long Bridge Project, increased  
 258 railroad operations under other transportation projects, and new buildings under other private  
 259 development and park development projects would result in a minor cumulative impact on  
 260 energy. While the increased demand would be noticeable, it could be accommodated by the  
 261 regional energy supply network.

262 • **Land Use and Property:** Other past, present, and reasonably foreseeable future actions may  
 263 cause negligible to minor changes in land use due to acquisition for railroad right-of-way. The  
 264 permanent impacts of Action Alternatives A and B when combined with these impacts would  
 265 result in an overall minor cumulative impact.

266 • **Public Health, the Elderly, and Persons with Disabilities:** New private development would meet  
 267 current accessibility standards, which may result in beneficial impacts on persons with  
 268 disabilities, particularly if it improves access over the existing infrastructure. The Benjamin  
 269 Banneker Park Connection resulted in beneficial impacts due to the ABAAS-compliant ramp that

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<sup>14</sup> Arlington County Department of Environmental Services. *Stormwater Manual: A Guide to Stormwater Requirements for Land Disturbing Activities in Arlington County*. January 2015. Accessed from <http://arlingtonva.s3.amazonaws.com/wp-content/uploads/sites/21/2014/06/DES-Stormwater-Management-Ordinance-Guidance-Manual.pdf>. Accessed January 12, 2018.

270 provides universal accessibility between 10th Street SW and Maine Avenue SW. Combined with  
271 the beneficial impacts due to the new pedestrian bridge at Maine Avenue SW being fully  
272 accessible, this would cause a minor beneficial impact on persons with disabilities.

273 The sections below describe resources for which cumulative impacts would be greater than minor.

### 274 **21.3.1. Transportation and Navigation**

#### 275 **21.3.1.1. Action Alternative A (Preferred Alternative)**

276 **Impact from Long Bridge Project:** As described in **Chapter 9, Transportation and Navigation**, Action  
277 Alternative A would result in a range of permanent impacts on a variety of transportation-related  
278 resources. Action Alternative A would result in major beneficial direct impacts due to increased capacity  
279 for railroad operations, including railroad-based transit service. Action Alternative A would also result in  
280 moderate adverse direct impacts related to removal of approximately 50 public parking spaces at the  
281 NPS Parking Lot C and approximately one-third of the parking spaces at the Washington Marina parking  
282 lot. Action Alternative A would result in no permanent impacts on navigation because the new bridge  
283 structure would provide 20 feet above mean high water in vertical clearance, more than the 18 feet  
284 provided by existing Long Bridge.

285 **Impacts from Past, Present, and Reasonably Foreseeable Future Actions:** Other past, present, and  
286 reasonably foreseeable future actions that have the potential to result in permanent impacts on  
287 transportation and navigation include transportation projects, private development, the NPS NCR  
288 Campus Renovation Project and USPP District 1 Substation, and the Benjamin Banneker Park  
289 Connection. Planned railroad projects would increase capacity for railroad and Metrorail operations  
290 (including railroad-based transit service), which would be a beneficial direct impact. The roadway and  
291 multimodal projects would have moderate beneficial direct impacts on the pedestrian and bicycle  
292 network within the Local Study Area due to the enhanced pedestrian and bicycle connections and would  
293 improve roadway safety.

294 The renovation project at the NPS NCR headquarters has the potential to result in negligible adverse  
295 impacts on parking due to the reconfiguration of the existing surface parking area, which may reduce  
296 the overall number of parking spaces available. Private development in the area may increase both the  
297 availability of and demand for parking within the Local Study Area. It is uncertain how this may affect  
298 the cumulative transportation scenario; however, it is possible that some of the new developments may  
299 provide parking that could offset some of the parking lost during construction of the Proposed Action.  
300 Private development also has the potential to cause construction-related detours of pedestrian, bicycle,  
301 and roadway networks.

302 **Cumulative Impact:** The permanent impacts of Action Alternative A when combined with the  
303 permanent impacts of other past, present, and reasonably foreseeable future projects would result in an  
304 overall moderate beneficial cumulative impact on transportation and navigation.

305 **21.3.1.2. Action Alternative B**

306 Action Alternative B would cause the same permanent impacts as Action Alternative A, as discussed in  
307 **Chapter 6, Transportation and Navigation**. Therefore, the cumulative impact would be the same as  
308 discussed under Action Alternative A.

309 **21.3.2. Noise and Vibration**

310 **21.3.2.1. Action Alternative A (Preferred Alternative)**

311 **Impact from Long Bridge Project:** As discussed in **Chapter 13, Noise and Vibration**, Action Alternative A  
312 would result in moderate to major direct adverse impacts due to the close proximity of proposed  
313 railroad tracks to several receptor locations and due to the expected increase in train operations  
314 through the Corridor. The increased noise level would exceed the FTA moderate noise criteria at two  
315 locations and would exceed the FTA severe noise criteria at three locations. There would be no vibration  
316 impacts resulting from Action Alternative A because the overall vibration levels would not exceed the  
317 FTA General Vibration Assessment criteria and because the vibration spectra would not exceed the FTA  
318 Detailed Vibration Assessment criteria, as discussed in **Chapter 13.4.2, Vibration**. Therefore, there  
319 would be no cumulative impact related to vibration.

320 **Impacts from Past, Present, and Reasonably Foreseeable Future Actions:** Other past, present, and  
321 reasonably foreseeable future actions that have the potential to affect noise include the DC OAPM  
322 project. The DC OAPM project has resulted in altered flight paths to and from Ronald Reagan National  
323 Airport, which has increased noise levels related to air traffic within the Local Study Area.<sup>15</sup>

324 **Cumulative Impact:** The permanent impacts of Action Alternative A when combined with the  
325 permanent impacts of other past, present, and reasonably foreseeable future projects would result in an  
326 overall moderate to major adverse cumulative impact on noise. This is because of the cumulative  
327 increase in noise from Action Alternative A and the DC OAPM project. There would be no cumulative  
328 impact related to vibration.

329 **21.3.2.2. Action Alternative B**

330 Action Alternative B would cause the same permanent impacts as Action Alternative A, as discussed in  
331 **Chapter 13, Noise and Vibration**. Therefore, the cumulative impact would be the same as discussed  
332 under Action Alternative A.

333 **21.3.3. Aesthetics and Visual Resources**

334 **21.3.3.1. Action Alternative A (Preferred Alternative)**

335 **Impact from Long Bridge Project:** As discussed in **Chapter 14, Aesthetics and Visual Resources**, Action  
336 Alternative A would cause negligible to moderate adverse direct impacts on aesthetics and visual  
337 resources due to the addition of a new bridge and the removal of trees and mature vegetation within  
338 the viewshed. The negligible to minor direct impacts would occur in areas where viewers see Long

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<sup>15</sup> Federal Aviation Administration. 2013. Draft Environmental Assessment for Washington, D.C. Optimization of Airspace and Procedures in the Metroplex. Accessed from [http://www.metroplexenvironmental.com/dc\\_metroplex/dc\\_docs.html](http://www.metroplexenvironmental.com/dc_metroplex/dc_docs.html). Accessed October 24, 2018.

339 Bridge from a distance or where vegetation or other structures screen it from view. The moderate direct  
340 impacts would occur in areas where Long Bridge is closer to the viewer or where it is highly visible.  
341 There would be no impacts on nighttime conditions because the light emissions from the new bridge  
342 would be negligible.

343 **Impacts from Past, Present, and Reasonably Foreseeable Future Actions:** Other past, present, and  
344 reasonably foreseeable future actions that have the potential to affect aesthetics and visual resources  
345 include transportation projects, private development projects, and park planning and development. All  
346 of these actions have the potential to introduce new structures into the viewshed of the Long Bridge  
347 Project. In particular, the Long Bridge Park Development project would introduce a new large building  
348 into what was previously an open area. The Potomac Yard Metrorail Station would introduce new visual  
349 elements and remove vegetation, which would alter the views from GWMP. Similarly, the Potomac River  
350 Tunnel project would introduce new visual elements to East and West Potomac Parks. Additionally, the  
351 Wharf Phase I and Phase II projects have and will introduce new multi-story buildings along the  
352 Southwest Waterfront, which affects views from the GWMP, the Potomac River, and East Potomac Park.  
353 Specific impacts of other projects would depend on the design and location of specific developments.  
354 Given the highly developed nature of the area, the introduction of new structures within the viewshed  
355 would result in negligible to minor adverse direct impacts on aesthetics and visual resources.

356 **Cumulative Impact:** The permanent impacts of Action Alternative A when combined with the  
357 permanent impacts of other past, present, and reasonably foreseeable future projects would result in an  
358 overall minor adverse cumulative impact, given the highly developed nature of the area.

### 359 **21.3.3.2. Action Alternative B**

360 **Impact from Long Bridge Project:** As discussed in **Chapter 14, Aesthetics and Visual Resources**, Action  
361 Alternative B would cause similar impacts related to the new bridge as described under Action  
362 Alternative A. However, Action Alternative B would cause additional impacts from the removal of the  
363 existing Long Bridge and its replacement with a bridge of a different appearance. These changes in the  
364 viewshed would cause moderate adverse direct impacts because they would remove the historic bridge,  
365 which is also a visual landmark, and replace it with a bridge lacking the truss and arched substructure of  
366 the existing bridge. However, removing the existing truss would open up views to the Monumental Core,  
367 which would be a minor beneficial direct impact on those views.

368 **Impacts from Past, Present, and Reasonably Foreseeable Future Actions:** Other past, present, and  
369 reasonably foreseeable future actions that have the potential to affect aesthetics and visual resources  
370 include transportation projects, private development projects, and park planning and development. All  
371 these actions have the potential to introduce new structures into the viewshed of the Long Bridge  
372 Project. Given the highly developed nature of the area, the introduction of new structures within the  
373 viewshed would result in negligible to minor adverse direct impacts on aesthetics and visual resources.

374 **Cumulative Impact:** The permanent impacts of Action Alternative B when combined with the  
375 permanent impacts of other past, present, and reasonably foreseeable future projects would result in an  
376 overall moderate cumulative impact, given the highly developed nature of the area.

377 **21.3.4. Cultural Resources**

378 **21.3.4.1. Action Alternative A (Preferred Alternative)**

379 **Impact from Long Bridge Project:** As discussed in **Chapter 15, Cultural Resources**, Action Alternative A  
380 would cause negligible to moderate permanent impacts on cultural resources due to the alteration of  
381 historic character and views from the addition of a new bridge structure and the removal of contributing  
382 vegetation. Action Alternative A would cause negligible adverse direct impacts on the Richmond,  
383 Fredericksburg and Potomac (RF&P) Railroad Historic District and the National Mall Historic District.  
384 Moderate adverse direct impacts would occur on the GWMP, the Mount Vernon Memorial Highway  
385 (MVMH), and the East and West Potomac Parks historic districts due to the removal of contributing  
386 vegetation and introduction of new railroad infrastructure within the boundaries of the historic district.  
387 Action Alternative A would cause negligible adverse impacts on cultural resources because the new  
388 bridge structures would be visible but would not diminish the integrity of contributing resources.

389 **Impacts from Past, Present, and Reasonably Foreseeable Future Actions:** Other past, present, and  
390 reasonably foreseeable future actions that have the potential to affect cultural resources include  
391 transportation projects, private development projects, and park planning and development projects.  
392 These projects all have the potential to cause changes to the historic setting and viewsheds of cultural  
393 resources within the Area of Potential Effect by introducing new structures, removing vegetation, or  
394 otherwise altering features near these resources. The Potomac Yard Metrorail Station would introduce  
395 non-historic visual elements and remove vegetation within the historic viewshed of the GWMP Historic  
396 District. These new non-historic elements would impact the integrity of the designed historic landscape  
397 and degrade the scenic quality and contemplative experience for travelers in this area. The Potomac  
398 River Tunnel project would introduce non-historic elements into the East and West Potomac Parks  
399 Historic District cultural landscape. The Wharf Phase I and Phase II projects have and will introduce new  
400 buildings along the Southwest Waterfront, which would alter the historic viewshed of East Potomac  
401 Park. The Benjamin Banneker Park Connection project added a new stairway and pathway and removed  
402 a section of Japanese yew vegetation, which is partially visible from the Local Study Area. Specific  
403 impacts of other reasonably foreseeable future projects would depend on the design and location of  
404 these projects. Given the highly developed nature of the area, these actions would cause negligible to  
405 minor impacts on cultural resources.

406 **Cumulative Impact:** The permanent impacts of Action Alternative A when combined with the  
407 permanent impacts of other past, present, and reasonably foreseeable future projects would result in an  
408 overall minor adverse cumulative impact, given the highly developed nature of the area.

409 **21.3.4.2. Action Alternative B**

410 **Impact from Long Bridge Project:** As discussed in **Chapter 15, Cultural Resources**, Action Alternative B  
411 would cause the same permanent impacts on the RF&P Railroad Historic District and the National Mall  
412 Historic District as Action Alternative A. However, Action Alternative B would also cause major adverse  
413 direct impacts on the GWMP, the MVMH, and the East and West Potomac Parks Historic District by  
414 removing the existing Long Bridge, which is a contributing resource, and removing additional  
415 contributing vegetation. Action Alternative B would cause the same adverse impacts as Action  
416 Alternative A for the RF&P Railroad, East and West Potomac Park, and the National Mall historic  
417 districts. However, it would cause moderate adverse impacts on the GWMP and MVMH historic districts

418 because removing the existing Long Bridge and truss would diminish the integrity of setting and  
419 association of these cultural resources.

420 **Impacts from Past, Present, and Reasonably Foreseeable Future Actions:** Other past, present, and  
421 reasonably foreseeable future actions that have the potential to affect recreation and parks include  
422 transportation projects, private development projects, and park planning and development projects.  
423 These impacts are discussed under Action Alternative A above. Specific impacts would depend on the  
424 design and location of these projects; however, given the highly developed nature of the area, these  
425 actions are likely to result in negligible to minor impacts on cultural resources.

426 **Cumulative Impact:** The permanent impacts of Action Alternative B when combined with the  
427 permanent impacts of other past, present, and reasonably foreseeable future projects would result in an  
428 overall moderate cumulative impact, given the highly developed nature of the area.

### 429 **21.3.5. Safety and Security**

#### 430 **21.3.5.1. Action Alternative A (Preferred Alternative)**

431 **Impact from Long Bridge Project:** As described in **Chapter 17, Safety and Security**, Action Alternative A  
432 would cause permanent, moderate beneficial direct impacts on railroad operational safety due to the  
433 redundancy provided by the new tracks. Although a new bridge would add a new piece of critical  
434 infrastructure that would require local, regional, and Federal agencies to update safety, security, and  
435 emergency management plans, these adverse impacts would be negligible.

436 **Impacts from Past, Present, and Reasonably Foreseeable Future Actions:** Other past, present, and  
437 reasonably foreseeable future actions that have the potential to affect safety and security include other  
438 railroad projects. The fourth track from AF to RO interlocking, the fourth track from L'Enfant (LE) to  
439 Virginia (VA) interlocking, and the Virginia Avenue tunnel all provide redundancy in railroad  
440 infrastructure, a major benefit to railroad and safety operations within the Local Study Area.

441 **Cumulative Impact:** The permanent impacts of Action Alternative A when combined with the  
442 permanent impacts of other past, present, and reasonably foreseeable future projects would result in a  
443 moderate beneficial cumulative impact on safety and security.

#### 444 **21.3.5.2. Action Alternative B**

445 As discussed in **Chapter 17, Safety and Security**, Action Alternative B would result in the same  
446 permanent impacts as described under Action Alternative A. Therefore, the cumulative impact would be  
447 the same as discussed under Action Alternative A.

### 448 **21.4. Temporary Effects**

449 This section defines the cumulative construction impacts and describes the contribution of the Long  
450 Bridge Project to the overall temporary cumulative effect. The duration of construction under Action  
451 Alternative B would be approximately 3 years and 3 months longer than under Action Alternative A.  
452 Although this would extend the duration of construction impacts, it would not change the intensity of  
453 the cumulative impact. Therefore, the temporary cumulative impacts would be the same for both Action  
454 Alternatives A and B.



455 As outlined above in **Section 21.2.3.1, Transportation Projects**, several other major railroad  
456 infrastructure projects to the north and south of the Long Bridge Corridor are in the planning phase.  
457 While the timing of construction depends on numerous factors including funding, these projects may  
458 advance to construction around the same time as the Long Bridge Project. Because this and other major  
459 railroad infrastructure projects in the planning phase are yet to be funded, it is unknown if concurrent  
460 construction would be possible. The Long Bridge Project may be constructed at separate times from  
461 these other projects. To the extent that construction timing for these projects overlaps, coordination  
462 between projects would be essential to best manage operational outages and construction staging.

463 Construction of other development and infrastructure projects, as well as roadway maintenance such as  
464 repaving projects, may occur at the same time as the Long Bridge Project. It is likely that construction for  
465 The Wharf Phase II would be completed before construction for the Long Bridge Project begins. For the  
466 NPS NCR Campus Renovation Project, the timeline for the start of construction is unclear at this time.  
467 Thus, renovation of the NPS NCR Campus could overlap with construction of the Long Bridge Project. For  
468 the other reasonably foreseeable projects, construction staging and access would not occur near the  
469 major staging and access areas for the Long Bridge Project.

#### 470 **21.4.1. Resources with No Cumulative Temporary Effects**

471 If construction were to occur concurrently with construction of the projects described above, either  
472 Action Alternative would result in no potential cumulative effects for the resources described below.

- 473 • **Recreation and Parks:** Four reasonably foreseeable future actions (the Long Bridge Park  
474 Aquatics and Fitness Facility and Park Expansion, the Potomac Yard Metrorail Station, the NPS  
475 NCR Campus Renovation, and the VRE L'Enfant Station Improvements) would likely have  
476 temporary impacts in parks that would also be affected by construction of the Long Bridge  
477 Project. However, no cumulative effects to park resources are anticipated for the reasons  
478 described below.
  - 479 ○ **Long Bridge Park:** The Action Alternatives would require a construction access and  
480 staging area within Long Bridge Park, near the construction of the Long Bridge Park  
481 Aquatics and Fitness Facility and Park Expansion. Because the facility has started  
482 construction, it is unlikely that construction timelines would be concurrent. In  
483 addition, the overlap in construction areas would occur in an area of the park that is  
484 currently undeveloped and unused by park visitors. Therefore, there would be no  
485 cumulative impacts on Long Bridge Park.
  - 486 ○ **GWMP:** The Potomac Yard Metrorail Station would make use of 0.25 to 0.42 acres  
487 of the GWMP and 2.86 to 3.09 acres of the Greens Scenic Area Easement for  
488 construction staging and laydown areas associated with construction. Construction  
489 vehicles would not use the GWMP for access. A design-build contract has been  
490 awarded for station construction; therefore, it is likely that construction timelines  
491 would be concurrent. In addition, given the relatively small area impacted by each  
492 project and the distance between them, there would be no cumulative impacts on  
493 the GWMP.
  - 494 ○ **East Potomac Park:** Although the NPS NCR Campus Renovation is taking place  
495 within East Potomac Park, its footprint is confined to the existing campus and

496 surface parking areas and does not overlap with any recreational resources. No  
497 other past, present, or reasonably foreseeable actions were identified that would  
498 result in impacts on the same recreational resources of East Potomac Park that  
499 would be affected by construction of the Long Bridge Project. Therefore, there  
500 would be no cumulative impacts on East Potomac Park.

501 ○ **Hancock Park:** The VRE L’Enfant Station Improvements will require access to the  
502 railroad right-of-way and therefore may make use of the same access point from  
503 Hancock Park as planned for the Action Alternatives. However, even if construction  
504 of the two projects were to overlap, equipment would make use of the same access  
505 point and would not be expected to require additional areas of the park.

506 ● **Environmental Justice:** Minority or low-income persons would not disproportionately bear the  
507 temporary environmental impacts of Action Alternative A or B, nor would the Action  
508 Alternatives disproportionately affect facilities or services of importance to such persons.  
509 Construction of Action Alternative A and Action Alternative B would not displace any persons.  
510 Therefore, there would be no cumulative temporary impact associated with Environmental  
511 Justice.

#### 512 **21.4.2. Resources with Negligible to Minor Cumulative Temporary Effects**

513 If construction were to occur concurrently with construction of the projects described above, either  
514 Action Alternative could result in the potential negligible to minor cumulative effects described below.

515 ● **Natural Ecological Systems and Endangered Species:** The temporary impacts of either Action  
516 Alternative when combined with the temporary impacts of other past, present, and reasonably  
517 foreseeable future projects could result in an overall minor adverse cumulative impact on  
518 natural ecosystems and endangered species due to limited vegetation removal that may be  
519 required for construction access and staging.

520 ● **Water Resources and Water Quality:** The temporary impacts of either Action Alternative when  
521 combined with the temporary impacts of other past, present, and reasonably foreseeable future  
522 projects could result in an overall minor adverse cumulative impact on water resources and  
523 water quality due to impacts on Chesapeake Bay Preservation Areas, a small loss of flood  
524 storage within the floodplain, increased sedimentation, and increased stormwater runoff caused  
525 by land disturbance.

526 ● **Geologic Resources:** The temporary impacts of either Action Alternative when combined with  
527 the temporary impacts of other past, present, and reasonably foreseeable future projects could  
528 result in an overall minor adverse cumulative impact on geologic resources due to temporary  
529 disturbance of existing vegetation during earthwork activities and potential for soil erosion  
530 during construction activities.

531 ● **Solid Waste Disposal and Hazardous Materials:** The temporary impacts of either Action  
532 Alternative when combined with the temporary impacts of other past, present, and reasonably  
533 foreseeable future projects could result in an overall minor adverse cumulative impact on solid  
534 waste disposal and hazardous materials due to the generation of solid waste during construction  
535 and disposal of potentially contaminated materials.

- 536 • **Air Quality and Greenhouse Gases:** Construction activities have the potential to cause increases  
537 in emissions from on-site diesel equipment, increased truck traffic to and from the construction  
538 site on local roadways, and fugitive dust. When combined, the construction activities from  
539 either Action Alternative and other past, present, and reasonably foreseeable future projects  
540 could result in an overall minor adverse cumulative impact on air quality and greenhouse gas  
541 emissions.
- 542 • **Energy:** The temporary impacts of either Action Alternative when combined with the temporary  
543 impacts of other past, present, and reasonably foreseeable future projects could result in an  
544 overall minor adverse cumulative impact on energy consumption due to the additional energy  
545 and fuel needed to operate construction equipment and vehicles.
- 546 • **Land Use and Property:** Construction of either Action Alternative and other past, present, and  
547 reasonably foreseeable future projects may require construction staging and access in the same  
548 area. To the extent that construction of these projects occurs concurrently, multiple properties  
549 could be affected, resulting in minor cumulative impacts to land use and property. If  
550 construction occurs sequentially, the projects may be able to use some areas already disturbed  
551 by a previous project for construction staging. While this would reduce the potential for  
552 cumulative impacts from multiple staging areas, it would also increase the amount of time any  
553 one parcel is in use for construction, potentially creating a minor cumulative impact.
- 554 • **Noise and Vibration:** Noise and vibration due to construction of most of the other reasonably  
555 foreseeable future projects would impact different receptors than those affected by either  
556 Action Alternative and would therefore have no potential for cumulative impacts. For receptors  
557 that could be affected by the Action Alternatives and other projects, the potential for  
558 cumulative impacts is described below.
  - 559 ○ **Long Bridge Park:** Either Action Alternative would have noise impacts for park users  
560 at the northern end of Long Bridge Park. While this area could also be affected by  
561 noise from construction of the Long Bridge Park Aquatics and Fitness Center and  
562 Park Expansion, park users would not make use of that portion of the park until the  
563 aquatics center project is complete. Therefore, there is no potential for cumulative  
564 noise impacts.
  - 565 ○ **East Potomac Park:** Either Action Alternative would have noise impacts for park  
566 users in East Potomac Park, as well as for office workers at the NPS NAMA  
567 Headquarters building. Combined with noise impacts due to construction activities  
568 for the renovation of the NPS NCR Campus, the Action Alternatives could have  
569 minor cumulative noise impacts to these receptors.
  - 570 ○ **Buildings between Maine Avenue SW and Hancock Park:** Either Action Alternative  
571 would have noise impacts to people in the buildings along the railroad corridor  
572 between Maine Avenue SW and Hancock Park. Combined with noise impacts due to  
573 construction activities for the VRE L’Enfant Station Improvements, the Action  
574 Alternatives could have minor cumulative noise impacts to receptors between  
575 Hancock Park and LE Interlocking.
- 576 • **Aesthetics and Visual Resources:** Either Action Alternative would cause disruptions to visual  
577 coherence from fencing, vehicles, and structures within the Local Study Area. In park and

578 landscaped areas, such as Long Bridge Park and GWMP, there would be a disruption to the  
 579 natural harmony of these areas due to the removal of vegetation for construction. Some views  
 580 within the Local Study Area would be altered and possibly partially obscured due to construction  
 581 activities. Construction activities for reasonably foreseeable future actions also have the  
 582 potential to alter or possibly obscure views within the Local Study Area. To the extent that  
 583 construction activities for either Action Alternative and these other projects would occur within  
 584 the same viewshed, they would likely result in minor cumulative impacts on aesthetics and  
 585 visual resources given the highly developed nature of the area.

586 • **Cultural Resources:** Either Action Alternative would cause moderate adverse impacts on the  
 587 GWMP, MVMH, East and West Potomac Parks, and National Mall historic districts because  
 588 construction staging and access would be visible within these resources and would diminish the  
 589 integrity of setting. No cumulative impacts would be expected to the GWMP and MVMH historic  
 590 districts because the construction activities for the Long Bridge Project and the Potomac Yard  
 591 Metrorail Station are not expected to overlap. The NPS NCR Campus Renovation would also  
 592 locate construction staging and access within the East and West Potomac Parks and National  
 593 Mall historic districts. If constructed at the same time, these activities would likely result in  
 594 minor cumulative impacts on cultural resources.

595 • **Social and Economic Resources:** The temporary impacts of either Action Alternative when  
 596 combined with the temporary impacts of other past, present, and reasonably foreseeable future  
 597 projects would result in an overall minor to moderate beneficial cumulative impact due to the  
 598 creation of new jobs, assuming several construction projects would overlap within the same  
 599 communities.

600 • **Safety and Security:** The temporary impacts of either Action Alternative when combined with  
 601 the temporary impacts of other past, present, and reasonably foreseeable future projects could  
 602 result in an overall minor adverse cumulative impact on safety and security due to construction  
 603 activities in close proximity to active railroad tracks for multiple projects.

604 • **Public Health, the Elderly, and Persons with Disabilities:** The temporary impacts of either  
 605 Action Alternative when combined with the temporary impacts of other past, present, and  
 606 reasonably foreseeable future projects could result in an overall minor adverse cumulative  
 607 impact on public health, elderly, and persons with disabilities due to potential exceedances of  
 608 noise limits that could result in annoyance and activity disruption negatively affecting the  
 609 welfare and public health of people within or near the corridor. On-site diesel equipment during  
 610 construction, increased truck traffic to and from the construction sites, and fugitive dust would  
 611 cause pollutant emissions. Construction activities may also require the excavation and  
 612 transportation of contaminated soils or sediments, and risk potential spills from construction-  
 613 related equipment. Sidewalk closures and detours may increase walking distances for the  
 614 elderly and persons with disabilities. To the extent that construction timing for these projects  
 615 overlaps, coordination between projects would be essential to best manage sidewalk closures  
 616 and detours.

617 **21.4.3. Resources with Moderate Cumulative Temporary Effects**

618 Transportation is the only resource for which construction activities have the potential to cause  
 619 moderate cumulative temporary effects as described in the following paragraphs. Cumulative impacts to

620 railroad operations could be beneficial as well as negative, given the potential to coordinate track  
621 outages across multiple projects. Construction of both railroad and non-railroad projects have the  
622 potential to contribute additional vehicular traffic on roadways in the Local Study Area.

623 As the owner of the Long Bridge Corridor, CSXT has the final say over any activities that might affect  
624 railroad operations within its right-of-way. CSXT has the authority to approve schedules and the timing  
625 and duration of track outages. Through CSXT, track outages would be coordinated across multiple  
626 projects to minimize overall impact on railroad operators. Contractors for the multiple projects including  
627 the Long Bridge Project would also be required to coordinate with projects outside of CSXT's right-of-  
628 way, such as Washington Union Station. This could result in a moderate beneficial cumulative effect due  
629 to the opportunity to conduct track work requiring track outages concurrently thereby reducing  
630 cumulative track outage time. However, this coordination could result in negative impacts to individual  
631 project schedules. There also may be times when it is not possible to coordinate track outages, resulting  
632 in negative cumulative effects to railroad operations.

633 If construction occurs in separate timeframes, there could be greater adverse effects to railroad service  
634 due to track outages of a longer duration than if construction takes place concurrently. Further  
635 coordination would be undertaken as these projects move forward and as funding becomes available to  
636 minimize adverse effects to the extent possible.

637 Additionally, construction of the Long Bridge Project would contribute additional vehicular traffic in the  
638 Local Study Area, which already experiences heavy traffic volumes. The other railroad projects north and  
639 south of the Long Bridge Corridor would also contribute additional vehicular traffic near access points  
640 and construction areas. However, the projects would occur along a linear corridor, resulting in little  
641 potential overlap among these areas. Concurrent construction would therefore have the potential to  
642 result in minor, temporary, adverse cumulative impacts on transportation.

643 If timed sequentially, the projects may be able to use some areas already disturbed by a previous project  
644 for construction staging, reducing the potential for cumulative impacts from multiple staging areas. If  
645 construction timing overlaps, implementation of operational plans for both normal and emergency  
646 operations would minimize any adverse effects to service to the maximum extent possible.

647 Construction of any reasonably foreseeable project has the potential to require road closures and  
648 detours during construction, which could interrupt local and commuter bus routes, the pedestrian and  
649 bicycle network, and the roadway network. The Wharf Phase II would result in road closures and  
650 detours along Maine Avenue SW, which would also be affected by construction of the Long Bridge  
651 Project, as described in **Chapter 9.0, Transportation and Navigation**. However, it is likely that  
652 construction for The Wharf Phase II would be completed before construction for the Long Bridge Project  
653 begins. For the NPS NCR Campus Renovation Project, the timeline for the start of construction is unclear  
654 at this time. Thus, renovation of the NPS NCR Campus could overlap with construction of the Long  
655 Bridge Project. If renovation and construction timelines overlap, the schedules would be coordinated to  
656 minimize closures of public areas or other disruptions to public services.

## 657 **21.5. Bike-Pedestrian Crossing**

658 The cumulative impacts analysis evaluated the effects of the bike-pedestrian crossing in combination  
659 with past, present, and reasonably foreseeable future actions. For each resource area, the analysis  
660 assessed impacts of other past, present, and reasonably foreseeable future projects combined with the  
661 bike-pedestrian crossing. See **Chapter 22, Bike-Pedestrian Crossing** for a description of the development  
662 of the Preferred Option for the bike-pedestrian crossing and its impacts.

663 The analysis of cumulative impacts included projects within 0.5 miles of the Preferred Option (the Local  
664 Study Area) that are reasonably foreseeable—in other words, projects planned or programmed for  
665 construction within the time frame of this analysis or which are likely to occur. The analysis included  
666 transportation and park projects. Land use within 0.5 miles of the Preferred Option is dominated by  
667 parks and recreation, along with transportation infrastructure. There is no private development within  
668 the Local Study Area (0.5-mile buffer), so private development projects were not included in the  
669 cumulative impacts analysis.

670 The cumulative scenario includes the existing transportation network, transportation improvements  
671 within the previous 10 years, and all proposed transportation projects by the planning year of 2040  
672 within 0.5 miles of the bike-pedestrian crossing. As shown in **Figure 21-2** and described above in **Section**  
673 **21.2.3.1, Transportation Infrastructure Projects**, these projects include:

- 674 • Potomac River Tunnel Project
- 675 • Potomac Yard Metrorail Station<sup>16</sup>
- 676 • Boundary Channel Drive Interchange
- 677 • Washington, DC Optimization of the Airspace and Procedures in the Metroplex (DC OAPM)
- 678 • DC to Richmond Southeast High Speed Rail (DC2RVA)

679 Park lands of various ownership comprise a substantial portion of the land within the Local Study Area.  
680 The cumulative scenario therefore includes the planned improvements at Long Bridge Park and East  
681 Potomac Park.

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<sup>16</sup> This project is included because, while it is located just south of the Local Study Area in Alexandria, it will have visual and property impacts to the George Washington Memorial Parkway (GWMP).

682 **Figure 21-2** | Projects within the 0.5-Mile Radius of the Preferred Option



683

## 684 21.5.1. Permanent or Long-Term Effects

685 The Preferred Option would not contribute to cumulative impacts to hazardous materials, noise and  
686 vibration, or environmental justice communities because it would have no effect on those resources  
687 (see **Chapter 22.2.4, Solid Waste and Hazardous Materials, Chapter 22.2.9, Noise and Vibration, and**  
688 **Chapter 22.2.16, Environmental Justice**). In addition, the Preferred Option would not contribute to  
689 cumulative impacts to air quality or GHG emissions because it would have minor permanent beneficial  
690 impacts (see **Chapter 22.2.6, Air Quality and Greenhouse Gas Emissions**) while other past, present, and  
691 reasonably foreseeable future actions would have negligible to minor permanent adverse impacts.

### 692 21.5.1.1. Negligible to Minor Adverse Cumulative Impacts

693 The Preferred Option when combined with the impacts of other past, present, and reasonably  
694 foreseeable future actions would result in overall **negligible to minor adverse cumulative impacts** on:

- 695 • **Natural systems and endangered species** (see **Chapter 22.2.1, Natural Ecological Systems and**  
696 **Endangered Species**) due to removal of some early succession scrub-shrub areas and  
697 maintained lawn and landscaping. Given the already developed nature of the Local Study Area,  
698 the cumulative impacts would not affect the function or integrity of wildlife habitat, resulting in  
699 a minor impact.
- 700 • **Water resources and water quality** (see **Chapter 22.2.2, Water Resources and Water Quality**)  
701 due to increases in impervious area that would allow for buildup and wash-off of pollutants,  
702 which would cause a minor adverse cumulative impact on water quality in the Potomac River  
703 and Roaches Run watershed.
- 704 • **Geologic resources** (see **Chapter 22.2.3, Geologic Resources**) due to minor alterations to  
705 geomorphic features such as grading and filling in the floodplain to link the Preferred Option  
706 with existing infrastructure on the north and south sides of the Potomac River.
- 707 • **Solid waste disposal** (see **Chapter 22.2.4, Solid Waste Disposal and Hazardous Materials**) due  
708 to increases in solid waste generation by users of the Preferred Option.
- 709 • **Energy** (see **Chapter 22.2.7, Energy**) due to electricity demands for lighting, vehicles and  
710 equipment for maintenance, and the Long Bridge Aquatic and Fitness Center energy needs.
- 711 • **Land use and property** (see **Chapter 22.2.9, Land Use and Property**) impacts due to direct  
712 impacts to Long Bridge Park, the GWMP, and East Potomac Park because of the Preferred  
713 Option. The cumulative impacts would not affect the function or integrity of these parks  
714 because the Preferred Option would be consistent with existing parkland and recreational land  
715 uses.
- 716 • **Cultural Resources** (see **Chapter 22.2.11, Cultural Resources**) due to the Preferred Option and  
717 the Potomac Yard Metrorail Station impacting the GWMP and MVMH. Both projects would  
718 affect views from the GWMP and MVMH and therefore adversely impact the continuous  
719 viewshed. However, these impacts would not diminish the integrity of the historic districts and  
720 the resulting adverse cumulative impact would be minor.



- 721       • **Safety and security** (see **Chapter 22.2.14, Safety and Security**) due to the need for additional  
 722       police and emergency response resources to ensure the safety and security of bridge and park  
 723       users.

724                               **21.5.1.2. Moderate Adverse Cumulative Impacts**

725       The Preferred Option when combined with the impacts of other past, present, and reasonably  
 726       foreseeable future projects would result in overall **moderate adverse cumulative impacts** on:

- 727       • **Aesthetics and Visual Resources** (see **Chapter 22.2.10, Aesthetics and Visual Resources**) due to  
 728       the Preferred Option and the Potomac Yard Metrorail Station impacting aesthetics and visual  
 729       resources related to views from the GWMP. Views from the GWMP would be affected by the  
 730       addition of bridge structures, removal of vegetation, and introduction of ramp structures. There  
 731       would be no cumulative impacts from other past, present, and reasonably foreseeable future  
 732       actions since neither the Boundary Channel Drive Interchange nor the Long Bridge Park  
 733       development would affect views from the GWMP, MVT, Potomac River, or East Potomac Park,  
 734       which are the views that would be affected by the Preferred Option.

735                               **21.5.1.3. Beneficial Cumulative Impacts**

736       The Preferred Option when combined with the impacts of other past, present, and reasonably  
 737       foreseeable future projects would result in overall **minor beneficial cumulative impacts** on:

- 738       • **Social and economic resources** (see **Chapter 22.2.13, Social and Economic Resources**) due to  
 739       improved safety for bicyclists and pedestrians, additional connections among neighborhoods,  
 740       and enhanced recreational resources.
- 741       • **Public health** (see **Chapter 22.2.15, Public Health, Elderly, and Persons with Disabilities**) due to  
 742       creation of additional opportunities for active recreation.

743       The Preferred Option when combined with the impacts of other past, present, and reasonably  
 744       foreseeable future projects would result in overall **moderate beneficial cumulative impacts** on:

- 745       • **Transportation** (see **Chapter 22.2.5, Transportation and Navigation**) due to enhanced  
 746       connectivity within the bicycle and pedestrian network.
- 747       • **Recreation and parks** (see **Chapter 22.2.12, Recreation and Parks**) due to enhanced bicycle and  
 748       pedestrian connectivity and the creation of additional recreational opportunities with the  
 749       development of Long Bridge Park.

750                               **21.5.2. Temporary Effects**

751       The Preferred Option is assumed to be constructed along with the Project; however, if constructed  
 752       separately following completion of the Project there would be changes to temporary effects.  
 753       Constructing the Preferred Option along with the Project would have no potential for temporary  
 754       cumulative impacts; however temporary impacts would be prolonged. Constructing the Preferred  
 755       Option at a later time from the Preferred Alternative would increase temporary impacts to  
 756       transportation, water quality, aesthetic and visual, parks and recreation, and cultural resources (see  
 757       **Chapter 22.2.5, Transportation and Navigation, Chapter 22.2.2, Water Resources and Water Quality,**

758 **Chapter 22.2.10, Aesthetics and Visual Resources, Chapter 22.2.12, Recreation and Parks, and Chapter**  
759 **22.2.11, Cultural Resources**). There would be no cumulative impacts from construction of reasonably  
760 foreseeable future actions since the construction footprint from these projects would not overlap with  
761 the construction footprint of the Preferred Option.

## 762 **21.6. Avoidance, Minimization, and Mitigation**

763 The Action Alternatives would include measures to avoid, minimize, and mitigate direct and indirect  
764 impacts, which will serve to avoid, minimize, and mitigate cumulative effects. **Chapters 5 through 20**  
765 describe these measures for each resource area.